Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Text

SECRET

PAGE 01 STATE 263376

70
ORIGIN H-02

INFO OCT-01 CCO-00 RSC-01 SS-15 SSO-00 ISO-00 L-02 /021 R

DRAFTED BY H:WRICHARDSON/SGOLDBERG/EZM
APPROVED BY H:LHOLTON
S - MR. EAGLEBURGER
L - MR. MICHEL
S/S:JPMOFFAT
---------- 033577
O 292214Z NOV 74 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY TOKYO IMMEDIATE

S E C R E T STATE 263376

TOSEC 641

E.O. 11652: GDS
TAGS: OVIP (KISSINGER, HENRY A.)
SUBJECT: GENERAL TALKING POINTS FOR YOUR MEETING WITH CONGRESSMAN FRASER

FOR THE SECRETARY FROM HOLTON

1. THE FOLLOWING ARE THE GENERAL POINTS THAT WE FEEL YOU SHOULD MAKE WITH CONGRESSMAN FRASER IN YOUR MEETING ON TUESDAY, DECEMBER 3 AT 4:00 P.M.

A. PROTECTION OF INDIVIDUAL FREEDOM FROM ARBITRARY GOVERNMENT ACTION IS A BASIC TENET OF OUR POLITICAL HERITAGE. THE UNITED STATES STANDS OPPOSED TO VIOLATIONS OF HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS. IT ALSO STANDS COMMITTED TO SECURING AN ENDURING STRUCTURE OF INTERNATIONAL RELATIONSHIPS WHICH WILL PERMIT THE WORLD TO LIVE IN PEACE. THE FURTHERING OF BOTH THESE POLICIES REQUIRES THAT THE UNITED STATES BE ABLE TO PROVIDE A VARIETY OF RESPONSES TO DEAL EFFECTIVELY WITH A WIDE ARRAY OF COMPLEX AND SENSITIVE FACTUAL SITUATIONS.

SECRET

SECRET

PAGE 02 STATE 263376

B. IT IS IMPORTANT TO MAINTAIN THIS POSTURE OF FLEXIBILITY

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

IN DECIDING WHAT KINDS OF ASSISTANCE SHOULD BE FURNISHED TO COUNTRIES WHERE HUMAN RIGHTS CONSIDERATIONS ARE RELEVANT. IF WE ARE TO BE EFFECTIVE AT ALL IN BEHALF OF HUMAN RIGHTS, WE HAVE TO USE WHATEVER INFLUENCE AND LEVERAGE WE HAVE WITH

GREAT CARE. OTHERWISE OUR EFFORTS CAN BE COUNTER-PRODUCTIVE.

C. CUTTING OFF AID FROM AN ALLIED OR OTHERWISE FRIENDLY NATION IS NOT NECESSARILY THE BEST MEANS OF PROMOTING AN IMPROVEMENT IN THE HUMAN RIGHTS SITUATION IN A COUNTRY.

--CATEGORICAL SUSPENSION OF ASSISTANCE WOULD CALL FORTH CRIES OF AMERICAN INTERVENTION.

--SUSPENSION OF AID DIRECTED AT AUTHORITARIAN REGIMES WOULD BREED RESENTMENT, SELF-RIGHTEOUSNESS, AND NATIONAL-ISM, OFTEN INCREASING RATHER THAN AMELIORATING REPRESSION.

--RESTRICTIVE AMENDMENTS OFTEN JEOPARDIZE THE ABILITY OF THE U.S. TO PURSUE OTHER AMERICAN INTERESTS IN THE COUNTRIES.

--THERE ARE LIMITS TO THE CAPABILITY OF THE U.S. TO CHANGE THE DOMESTIC STRUCTURES OF OTHER NATIONS. OUR PRIMARY CONCERN MUST BE TO HELP INFLUENCE THE INTER-NATIONAL CONDUCT OF NATIONS IN THE WORLD ARENA.

--PAST EXPERIENCE DEMONSTRATES THAT THE USE OF SANCTIONS HAS LITTLE EFFECT. IN SITUATIONS WHERE ASSISTANCE PRO-GRAMS ARE ADJUSTED AS A MEASURE OF U.S. DISAPPROVAL OF THE RECIPIENT'S HUMAN RIGHTS PRACTICES, WE MUST RETAIN THE FLEXIBILITY TO RESPOND AFFIRMATIVELY TO IMPROVEMENTS IN THOSE PRACTICES.

D. IN COUNTRIES WHERE IMPORTANT U.S. SECURITY INTERESTS ARE AT STAKE, IT MAY BE WISER TO PURSUE ALTERNATIVES TO AID CUT-OFFS WHICH JEOPARDIZE THOSE INTERESTS. KOREA, FOR EXAMPLE, IS A KEY COUNTRY IN U.S. EFFORTS TO ASSURE THE STABILITY AND SECURITY OF NORTHEAST ASIA. STOPPING

OUR MILITARY AID MIGHT WELL BE SEEN BY THE NORTH KOREAN LEADERSHIP AS A CLEAR DIMINUTION OF OUR COMMITMENT TO THE INDEPENDENCE OF SOUTH KOREA. WE CONTINUE TO WORK FOR IMPROVEMENTS OF HUMAN RIGHTS, BUT CONSIDER THE PREVENTION OF WAR ON THE KOREAN PENINSULA TO BE THE FIRST AND MOST IMPORTANT STEP TOWARD THE MAINTENANCE OF HUMAN LIBERTY. IN HIS RECENT TRIP TO KOREA, HOWEVER, THE PRESIDENT MADE IT VERY CLEAR TO PRESIDENT PARK OF OUR CONCERN OVER THE

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

HUMAN RIGHTS SITUATION.

E. IN CHILE, WE BELIEVE A TERMINATION OF SECURITY ASSIS-

TANCE WOULD PREJUDICE OUR EFFORTS TO ADVANCE HUMAN RIGHTS RATHER THAN HELP THEM. THE DEPARTMENT HAS SUPPORTED AND ENCOURAGED AMBASSADOR POPPER'S FREQUENT AND WE BELIEVE EFFECTIVE EFFORTS TO KEEP THE CHILEAN GOVERNMENT AWARE OF THE IMPORTANCE WE ATTACH TO HUMAN RIGHTS. CUTTING OFF AID COULD SERIOUSLY DISRUPT OUR RELATIONS, WITHOUT ALTERING THE CHILEAN GOVERNMENT'S PERCEPTION OF THE THREATS TO ITS INTERNAL SECURITY. MOREOVER, A CUT-OFF WOULD RAISE SERIOUS DOUBTS ABOUT U.S. SUPPORT FOR REGIONAL STABILITY IN LATIN AMERICA, EXPECIALLY IN VIEW OF THE DANGEROUS ARMS IMBALANCE DEVELOPING BETWEEN CHILE AND PERU.

F. AS A RESULT OF THE DEPARTMENTWIDE STUDY OF OUR POLICIES IN REGARD TO HUMAN RIGHTS, WE ARE ISSUING A GUIDANCE TO THE DEPARTMENT AND OUR MISSIONS ABROAD CLARIFYING OUR POSITION. THE GUIDANCE TAKES FULL ACCOUNT OF CONGRESSIONAL INTEREST IN HUMAN RIGHTS, WHICH CONGRESSMAN FRASER AND HIS SUBCOMMITTEE HAVE HELPED TO FOCUS, AND PROVIDES STANDING INSTRUCTIONS TO OUR OFFICERS TO COMMUNICATE THE SENSE OF THE CONGRESS ON THESE ISSUES TO ALL GOVERNMENTS CONCERNED. AS CONGRESSMAN FRASER KNOWS, HUMAN RIGHTS OFFICERS IN DIFFERENT REGIONAL AND FUNCTIONAL BUREAUS HAVE BEEN APPOINTED LARGELY AS A RESULT OF THE DEPARTMENT'S AWARENESS OF INTEREST IN

THIS VERY IMPORTANT ISSUE. WE WANT TO CONTINUE TO WORK WITH YOU ON THIS DIFFICULT PROBLEM.

SECRET

SECRET

2. YOU SHOULD BE AWARE THAT CONGRESSMAN FRASER AND HIS COLLEAGUES MAY ALSO WANT TO DISCUSS WITH YOU THE FOLLOWING MATTERS (A) THE ALLEGED REBUKE OF AMBASSADOR POPPER, (B) THE SUBSTANCE OF THE DISCUSSIONS ON HUMAN RIGHTS THAT YOU AND THE PRESIDENT HAD WITH PRESIDENT PARK OF SOUTH KOREA, (C) THE ADMINISTRATION'S EFFORTS TO ASSIST IN THE REPEAL OF THE BYRD AMENDMENT ON RHODESIAN CHROME IN UPCOMING HOUSE VOTE, (D) A JACK ANDERSON ARTICLE OF NOVEMBER 27 DETAILING ALLEGED TORTURE OF AN AMERICAN WOMAN BY CHILEAN AUTHORITIES. WE ARE INVESTIGATING THIS MATTER AND WILL REPORT TO YOU FURTHER ON YOUR RETURN. INGERSOLL

SECRET

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

NNN

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 29 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE263376
Document Source: CORE
Document Unique ID: 00
Drafter: WRICHARDSON/SGOLDBERG/EZM
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740347-0262
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t1974112/aaaaabdj.tel
Line Count: 165
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN H
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: MorefiRH
Review Comment: n/a
Review Content Flags:
Review Date: 31 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <31 JUL 2002 by martinml>; APPROVED <26 DEC 2002 by MorefiRH>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: GENERAL TALKING POINTS FOR YOUR MEETING WITH CONGRESSMAN FRASER
TAGS: OVIP, (KISSINGER, HENRY A)
To: TOKYO
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005